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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees Unified Fire Authority Salt Lake City, Utah

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of Unified Fire Authority (UFA) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the UFA's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of UFA, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other schedules and notes as noted on the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated October 21, 2020 on our consideration of Unified Fire Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of UFA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering UFA's internal control over financial reporting and compliance.

Keddington & Christensen, LLC

Salt Lake City, Utah October 21, 2020



### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

As management of Unified Fire Authority (UFA), we offer readers of UFA's financial statements this narrative overview and analysis of the financial activities of UFA for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the notes to the financial statements.

#### FINANCIAL AND OPERATIONAL HIGHLIGHTS

UFA's government-wide net position (the amount by which assets and deferred outflows exceeded its liabilities and deferred inflows) as of June 30, 2020 was \$30,769,113. Net position increased \$10,929,812 in 2020 over the previous year's numbers (see table on page 6).

UFA reported combined ending fund balance for governmental funds of \$18,981,741 as of June 30, 2020 (8% increase compared to \$17,624,227 in 2019). The increase is primarily due to excess ambulance service fees combined with spending delays related to COVID-19 restrictions as well as effective management of expenditures and personnel cost savings through vacancies. The total spendable fund balance at June 30, 2020 was \$17,938,023, which represents 24% of total fund expenditures. Of the total spendable fund balance, \$12,840,278 is actually available for appropriation and spending (unassigned fund balance), \$1,424,148 is assigned for future purchases, and \$3,673,597 is committed. Unassigned fund balance includes \$3,528,146 (5% of fiscal year 2020 general fund revenues) required by the State of Utah to be retained as fund balance, leaving a balance of \$9,312,132 available for appropriation. Total unassigned fund balance in 2020 increased \$1,958,796 (29%). Management believes the current unassigned fund balance to be a good indicator of UFA's positive financial position.

During the fiscal year ending June 30, 2020, UFA station crews responded to 9,407 fire-related calls and 19,586 medical calls, for a total of 28,993 calls (compared to 27,829 total calls in 2019). The average number of calls per station increased from 1,210 in 2019 to 1,261 in 2020 due to a four percent increase in call volume as well as a change in service delivery and staffing.

UFA's more than 19,500 medical calls generated 10,453 billable ambulance transports, compared to 10,310 in 2019 (one percent increase). Actual ambulance call volume during the year resulted in gross billings of \$17.2 million (four percent increase from \$16.5 million in 2019). The increase resulted from both higher transports as well as an increase in transport base rates. Transport base rates are adjusted annually as allowed by the State of Utah (3% increase compared to prior year). Earned revenues, net of adjustments and allowances, increased nearly 15% to more than \$8.8 million in the fiscal year ended June 30, 2020. As of year-end, net receivables related to ambulance service were over \$1.7 million.

UFA's Wildland Fund reported wildland fee revenues of over \$1.8 million as of June 30, 2020 (10% decrease from 2019). The wildland program experienced a slow fire season in 2019 resulting in lower billings for the fiscal year ending June 30, 2020. A net loss of \$167,435 was partially offset by a \$151,302 interfund transfer from the General fund, resulting in a decrease in net position of \$16,133 (2%). Wildfire suppression crews worked in Utah, Idaho, Alaska, Colorado, Nevada, New Mexico, and California, during the 2020 season.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of UFA's finances for all those with an interest in UFA's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Chief Financial Officer, 3380 South 900 West, Salt Lake City, UT, 84119

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to UFA's basic financial statements. UFA's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of UFA's finances, in a manner similar to a private-sector business. The statement of net position presents information on all of UFA's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of UFA is improving or deteriorating. The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement on an accrual basis. Cash flow from such transactions could impact future fiscal periods.

The government-wide financial statements identify functions of UFA that are principally supported by taxes and intergovernmental revenues, as governmental activities. Revenues designed to recover all or a significant portion of the activity costs are identified as business-type activities. Using resources of 388 field firefighter allocations and operating from 23 stations, UFA provides these governmental activities: fire suppression, fire prevention, training, EMS support, hazmat services, arson/bomb investigations, and emergency management conducted primarily within the UFA service area. The business-type activity of UFA is wildfire suppression that is conducted largely outside UFA's service area on a contract basis with other governmental agencies.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. UFA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. UFA uses both governmental funds and a proprietary fund.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds in the fund financial statements with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's nearterm financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

UFA maintains three major governmental funds: the General fund, the Special Revenue fund, and the Fire Capital Projects fund. UFA also maintains the Emergency Services Capital Projects fund, a non-major governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for these funds.

Proprietary funds (also referred to as "enterprise funds") provide the same type of information as the government-wide financial statements, only in more detail. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes. UFA currently operates a single enterprise fund for wildland fire suppression services.

Notes to the Financial Statements: The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information (RSI): UFA adopts an annual appropriated budget for its funds. Budgetary comparison statements (pages 43-44) have been provided for the general and special revenue funds to demonstrate compliance with the budget. RSI also includes required schedules for other post-employment benefits as well as pension plans (pages 45-49).

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

### FINANCIAL ANALYSIS OF UFA AS A WHOLE

#### **Net Position**

As noted earlier, net position may serve over time as a useful measurement to assist with understanding the financial position of UFA. As of June 30, 2020, assets and deferred outflows exceeded liabilities and deferred inflows by \$30,769,113 (an increase of \$10,929,812 over 2019).

#### **Summary of Statement of Net Position** For the Fiscal Years Ended June 30,

	Govern	nmental	Busines	Business-Type		Total Primary		
	Activ	vities	Activ	Activities		rnment	Total \$	Total %
	2020	2019	2020	2019	2020	2020 2019		Change
Assets								
Current and other assets	\$ 42,698,172	\$ 21,676,074	\$ 899,330	\$ 534,040	\$ 43,597,502	\$ 22,210,114	\$21,387,388	96%
Capital assets	20,524,516	23,541,920	808,453	954,042	21,332,969	24,495,962	(3,162,993)	-13%
Total Assets	63,222,688	45,217,994	1,707,783	1,488,082	64,930,471	64,930,471 46,706,076		39%
Deferred Outflows of Resources	7,681,685	19,848,061	27,514	48,695	7,709,199	19,896,756	(12,187,557)	-61%
Liabilities							-	
Current and other liabilities	4,195,140	3,552,708	484,554	150,021	4,679,694	3,702,729	976,965	26%
Long-term liabilities	20,502,092	36,585,548	279,311	442,994	20,781,403	37,028,542	(16,247,139)	-44%
Total Liabilities	24,697,232	40,138,256	763,865	593,015	25,461,097	40,731,271	(15,270,174)	-37%
Deferred Inflows of Resources	16,350,896	6,017,497	58,564	14,763	16,409,460	6,032,260	10,377,200	172%
Net Position							-	
Invested in capital assets,							-	
net of related debt	12,148,938	14,665,200	534,399	547,017	12,683,337	15,212,217	(2,528,880)	-17%
Restricted	1,043,718	991,228	-	-	1,043,718	991,228	52,490	5%
Unrestricted	16,663,589	3,253,874	378,469	381,982	17,042,058	3,635,856	13,406,202	369%
Total Net Position	\$ 29,856,245	\$ 18,910,302	\$ 912,868	\$ 928,999	\$ 30,769,113	\$ 19,839,301	\$10,929,812	55%

Current assets increased nearly 10% during the fiscal year ended June 30, 2020. Cash increased over \$300,000 primarily due to an increase in unrestricted cash resulting from excess revenues collected and efficient management of expenses. Other current assets increased nearly \$2.1 million (receivables increased \$1,797,430 primarily related to CARES and wildland fee reimbursements, prepaid increased \$81,403, interfund receivables increased \$250,000, and inventory decreased \$28,913).

Other assets increased almost \$19 million in 2020, resulting from UFA's net pension asset reported as part of UFA's implementation of GASB 68 (\$18,979,315). For more information on GASB 68, see Note 7, beginning on page 30.

Capital assets, net of depreciation, decreased \$3,162,993 (13%) compared to 2019 because capital additions (\$1,458,519) exceeded depreciation expense (\$4,279,365) and net disposals (\$342,148) during fiscal year 2020. For more information on UFA's capital assets, see note 4 on page 28.

As a result of the implementation of GASB 68, UFA recognizes deferred outflows and inflows of resources related to pensions. Deferred outflows of resources decreased from 2019 to 2020 by \$12,187,557. Deferred inflows of resources related to pensions increased \$10,377,200 as of June 30, 2020.

Current liabilities at June 30, 2020, increased \$1,067,780 (26%) compared to balances at June 30, 2019. Total accounts payable increased \$444,383 (40%), accrued liabilities increased \$282,582 (11%), and interfund payables increased \$250,000 from 2019 to 2020. The leading reason for the increase in payables are invoices related to personal protective equipment (PPE) purchases as well as supplies for COVID-19 response.

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

Total long-term liabilities decreased from 2019 to 2020 by over \$16 million (44%). The majority of this increase is related to UFA's net pension obligation. The net pension liability decreased by \$13,223,877 (90%) from 2019 to 2020. Other postemployment benefits (OPEB) liability increased \$33,205 (1%). Compensated absence liability obligations increased \$380,071 (8%) over 2019. Capital leases and notes payable decreased \$3,436,536 during the fiscal year ending June 30, 2020, resulting from principal payments. See Notes 5, 6, 7, and 9 for more information regarding pension plans, other post-employment benefits, compensated absences, and capital leases, respectively.

UFA's net investment in capital assets is \$12,683,337, or 41%, of total net position. Net investment in capital assets decreased \$2,528,880 (17%) in 2020 due to capital acquisitions purchases, debt payments, and a recalculation of net investment during the year, offset by depreciation. Although UFA's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

Restricted net position increased to \$1,043,718 (5%) from 2019 to 2020. The increase resulted primarily from an increase in prepaid expenses at fiscal year end, offset by a decrease in inventory. Restricted amounts are related to supplies and equipment inventory (\$889,413) held at UFA's warehouse and funds paid to vendors prior to receipt of good and/or services (\$154,305).

Unrestricted net position may be used to meet UFA's ongoing financial obligations to citizens and creditors. As of June 30, 2020, unrestricted net position was \$17,042,058 (\$13,406,202 increase over 2019). The increase is mainly due to recognition of GASB 68 activity related to pension liabilities (\$9.6 million), excess revenues from ambulance service (\$1.3 million), recalculation of net investment (\$2.4 million), as well as cost savings in personnel resulting from vacancies (\$2.2 million), spending delays due to COVID-19 restrictions, and effective management of expenses.

#### **Summary of Changes in Net Position** For the Fiscal Years Ended June 30,

	Govern	nmental	Business-Type		Total P		
	Activ	<b>/ities</b>	Activ	<b>/ities</b>	Gover	nment	Total %
	2020	2019	2020	2019	2020	2019	Change
Program Revenues							
Charges for services	\$ 71,666,616	\$ 68,067,582	\$ 2,429,774	\$ 2,618,639	\$ 74,096,390	\$ 70,686,221	5%
Grants and contributions	710,523	345,327	77,061	1,826	787,584	347,153	127%
General Revenues							
Unrestricted net							
investment earnings	358,413	462,651	-	12,766	358,413	475,417	-25%
Other	11,181,603	2,735,000	-	-	11,181,603	2,735,000	309%
Member contributions	317,150	317,200	-	-	317,150	317,200	0%
Total revenues	84,234,305	71,927,760	2,506,835	2,633,231	86,741,140	74,560,991	16%
Program Expenses							
Fire protection services	68,794,693	68,277,884	-	-	68,794,693	68,277,884	1%
Emergency management	3,997,859	2,173,694	-	-	3,997,859	2,173,694	84%
Wildfire protection services	-	-	2,667,402	2,793,922	2,667,402	2,793,922	-5%
Interest on long-term debt	315,594	354,317	6,868	7,644	322,462	361,961	-11%
Total expenses	73,108,146	70,805,895	2,674,270	2,801,566	75,782,416	73,607,461	3%
Excess (deficiency)							
before transfers	11,126,159	1,121,865	(167,435)	(168,335)	10,958,724	953,530	1049%
Transfers	(151,302)	(438,870)	151,302	438,870	-	-	100%
Change in net assets	10,974,857	682,995	(16,133)	270,535	10,958,724	953,530	1049%
Net position - beginning	18,910,301	18,330,566	929,000	658,465	19,839,301	18,989,031	4%
Increase in inventory	(28,913)	(103,260)	-	-	(28,913)	(103,260)	-72%
Net position - ending	\$ 29,856,245	\$ 18,910,301	\$ 912,867	\$ 929,000	\$ 30,769,112	\$ 19,839,301	55%

Program revenues consist of charges for services as well as grants and contributions. Total combined program revenue in 2020 increased \$3,850,601 (5%) from 2020 to 2019. Charges for services include amounts received from those who

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

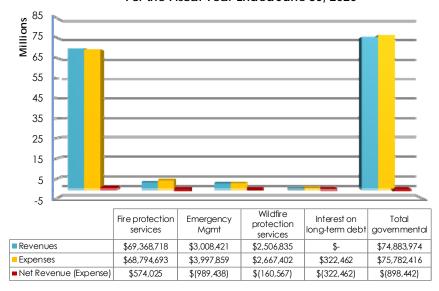
purchase, use or directly benefit from or are affected by a program, such as member fees, as well as fees paid for ambulance transport, emergency management, wildland firefighting, etc. Member fees, which account for approximately 75% of UFA's charges for services, rose \$3,140,180 (6%) as a result of an increase in fees approved by the UFA Board. Reimbursements decreased by \$890,808 primarily due to a one-time intergovernmental reimbursement received in 2019 for the purchase of communications equipment at UFA's stations (\$867,773) as well as lower reimbursements for EMAC and USAR deployments than were received in 2019.

Ambulance service revenues are the second largest source of revenue for UFA (12% of UFA charges for services in 2020) and continue to provide a significant contribution to UFA's budget. The adjacent table shows ambulance activity for the past five years. Ambulance transport fee collections increased \$1,207,145 (16%) due to increased base rates set by the State of Utah and ambulance staffing changes during the fiscal year.

	Trans	sports	Colle	ctions
	Annual #	% Change	Annual \$	% Change
6/30/2020	10,453	1%	\$ 8,855,369	16%
6/30/2019	10,310	-1%	\$ 7,648,224	9%
6/30/2018	10,393	-7%	\$ 7,006,776	-17%
6/30/2017	11,194	-2%	\$ 8,398,626	8%
6/30/2016	11,379	2%	\$ 7,775,988	12%
6/30/2015	11,186	1%	\$ 6,959,006	3%

Program expenses increased \$2,174,955 (3%) compared to the prior year, due primarily to the net effect of:

### Program Expense and Revenue - Governmental Activities For the Fiscal Year Ended June 30, 2020



- Net personnel cost increased more than \$3.7 million due to new full-time allocations including conversion of part-time EMS to full-time firefighters, USAR and EMAC deployments, staffing for increased response to COVID-19 activation, merit raises and cost of living increase (CPI), rising benefit rates, and overtime to increased maintain minimum staffing levels.
- Increase to update and maintain computer equipment and software (\$354,000) and for purchase of special operations equipment (\$60,000)
- Emergency activations, including response to COVID-19, civil unrest, earthquakes, and a windstorm resulted additional operational \$450,000 for exceeding supplies, equipment, and services. Savings offset these costs due to a delay in performing routine physicals as a result of COVID-19 (\$75,000).
- Increase of more than \$220,000 in non-personnel costs related to UFA's CCTA grant award
- Decrease in small equipment purchases, specifically furniture purchased by Emergency Management in 2019 of more than \$110,000 to outfit the Emergency Coordination Center in preparation for activation needs
- Net increase to professional fees of about \$350,000 largely related to UFA's outsourcing of information technology
- Almost \$3.4 million decrease in benefit costs related to GASB 68 reporting requirements for pensions
- Increase to OPEB obligations of approximately \$33,000 compared to a drop of \$350,000 in 2019
- Expenses related to change in compensated absences balances increased by nearly \$260,000

General revenues include all revenues that do not qualify as program revenues, such as investment earnings, gain/loss on sale of capital assets, capital contributions, and other miscellaneous revenues. General revenues increased \$8,329,549 (236%) compared to the previous fiscal year. This increase is mainly due to member and Salt Lake County reimbursements from CARES funding related to COVID-19 (\$1,644,833), increased nonemployee contributions recognized in connection with GASB 68 reporting (\$1.9 million in 2019 compared to \$9.1 million in 2020), offset by a lower gain on sales of capital assets (\$105,430 in 2020 compared to \$619,185 in 2019) and lower investment income (\$358,413 in 2020 compared to \$462,651 in 2019).

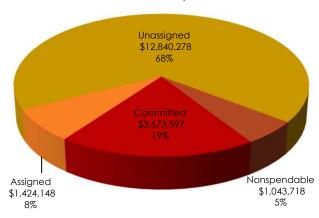
### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

#### FINANCIAL ANALYSIS OF UFA'S FUNDS

Governmental Funds: As of June 30, 2020, the aggregate fund balance of UFA's governmental funds increased \$1,357,514 (8%) to \$18,981,741. The increase is primarily due to excess ambulance service fees combined with spending delays related to COVID-19 restrictions as well as effective management of expenditures and personnel cost savings through vacancies.

Approximately 68% of the aggregate fund balance, or \$12,840,278, is unassigned and is available for appropriation by

### **Fund Balances - Governmental Funds** At June 30, 2020



the UFA Board. Unassigned fund balance at June 30, 2020, increased \$1,958,796 (29%) over 2019. Unassigned fund balance includes \$3,528,146 required by the State of Utah to be retained as fund balance (5% of fiscal year 2020 general fund revenues), leaving a balance of \$9,312,132 available for appropriation.

The remaining fund balance is not available for new spending because it has already been obligated: \$1,424,148 Assigned:

- Encumbrances \$393,176
- Special revenue \$1,058,561

#### \$3,673,597 Committed:

- Compensated absences \$785,940
- Retirement contributions \$103,220
- Capital acquisitions \$2,784,437

#### \$1,043,718 Nonspendable

- Inventory \$889,413
- Prepaid \$154,305

Business-Type Funds: As of June 30, 2020, UFA's business-type fund net position decreased \$16,133 (2%) from 2019. The decrease in net position resulted primarily from a slow 2019 wildfire season. In order to have funds needed for 2020 season start-up, Wildland requested a short-term loan from the General Fund. \$250,000 was transferred to the Wildland program and is expected to be paid back at the end of the 2020 wildfire season. The Wildland program plans to utilize existing net assets for expenses associated with starting up the 2021 wildfire season and reserving funds for vehicle replacement. The division continues to focus on action-oriented and meaningful solutions to mitigate the threat of wildfire. Division resources proactively engage in wildfire prevention and mitigation strategies that improve the resiliency of our communities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

#### Significant variations in actual results compared to final budget:

- Ambulance revenues exceeded budget by more than \$1,355,742 due to growing transport volume and higher transport base rates set by the State of Utah.
- Budget exceeded actual grants due to a delay of the Assistance to Firefighters (AFG) grant program resulting from the COVID-19 pandemic (\$422,386). The grant performance period has been extended through September 2021.
- CARES program revenues exceeded budget (\$193,190) due to a change in revenue source. Rather than pursuing the public assistance program which offered 75% reimbursement, UFA billed its members directly, for their portion of UFA's additional COVID-19 costs (to be paid with their respective CARES distributions).
- Budget exceeded actual reimbursements primarily due to late payment on deployments causing the revenues to be reported as deferred (\$100,264 for EMAC and \$138,522 for USAR)
- Staffing vacancies in multiple divisions in actual salaries and benefits expenditures nearly \$2.3 million below budget.
- Delays in administrative spending due to COVID-19 resulted in cost savings: UFA annual banquet (\$38,395), travel (\$28,991), professional fees (\$78,152), and AFG behavioral health and wellness grant program costs (380,147)
- Operating costs savings almost \$530,000 resulted primarily from termination of UCANN service fees previously paid by UFA; delay of purchases resulting from COVID-19 restrictions including maintenance, education and training, and physicals; and efficient management of operational needs.
- UFA's capital outlay budget exceeded its actual purchases by over \$150,000 primarily due to the lack of need for capital maintenance on UFA vehicles.

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

### Significant differences between the original budget and the final budget:

- \$196,057 increase in member fees and personnel costs resulting from additional station staffing
- \$550,133 increase in grants and donations, including \$4,091 of donations to help fund community pancake breakfasts as well as the awards of an AFG grant for behavioral health & wellness (\$422,386) and grants for EMS equipment and training as well as rescue task force (RTF) equipment purchases (\$63,700). Additionally, \$59,956 was added to the budget in anticipation of AFG grant for COVID-19 response supplies and equipment purchased during the fiscal year. (Note: UFA was not awarded the supplemental AFG grant; UFA's Board agreed to fund purchases needed for COVID-19 response through members' CARES distributions directly.)
- \$247,679 increase in CARES program revenues related UFA's response to the COVID-19 pandemic. Budget additions consisted of \$70,741 in Federal direct payment to offset lost ambulance transport fee revenue (budgeted ambulance revenue was reduced by this same amount) and \$176,938 for an anticipated Federal public assistance reimbursement of staffing, supplies, and equipment.
- \$531,210 increase in reimbursements and personnel costs for deployments including EMAC wildfires (\$250,513) and USAR hurricanes and earthquake (\$280,697)
- \$135,000 increase in reimbursements and personnel costs related to the creation of two new positions to provide emergency management support to members wishing to contract for the service
- \$743,452 decrease to appropriated fund balance resulting from the elimination of a funds transfer to the Capital Replacement fund (\$1,022,396), offset by increases needed for a short-term loan to Wildland for its season start-up (\$250,000) as well as additional personnel costs for the two new municipal emergency managers and compensated absence payouts (\$28,944)

For detailed budgetary comparison schedules, see the Required Supplementary Information section, beginning on page 43.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets: UFA's investment in capital assets at June 30, 2020, was \$21,332,969 (net of \$43,899,451 depreciation). Capital assets decreased over \$3.1 million (13%) over the prior fiscal year, due to the fact that depreciation (\$4,279,365) and net disposals (\$342,148) outweighed 2020 additions (\$1,458,519).

### Capital Assets, Net of Depreciation As of June 30.

	Government	al Activities	Busi	ness-Type	То	Total %	
	2020	2019	2020	2019	2020	2019	Change
Building and improvements	\$ 2,749,956	\$ 2,715,607	\$ 2,3	2 \$ 2,707	\$ 2,752,348	\$ 2,718,314	1%
Computer software & equipment	912,104	489,199	-	-	912,104	489,199	86%
Construction in progress	192,440	2,233,030	-	-	192,440	2,233,030	-91%
Furniture & equipment	4,356,136	5,123,850	-	-	4,356,136	5,123,850	-15%
Land & improvements	536,221	553,093	-	-	536,221	553,093	-3%
Transportation equipment	11,777,659	12,427,142	806,0	951,335	12,583,720	13,378,477	-6%
	\$20,524,516	\$23,541,921	\$ 808,4	\$ 954,042	\$21,332,969	\$24,495,963	-13%

Major capital assets for Governmental activities put in service during the year ended June 30, 2020 included:

- Medium and heavy apparatus additions totaling \$2,032,060 (deposits of \$2,023,688 paid in prior year)
- Light fleet purchased having a total cost of \$553,672
- Emergency Coordination Center (ECC) lighting and audio/visual system upgrades totaling \$638,065
- Installation of a trench drain in the Logistics warehouse costing \$115,297

For more information on capital assets and depreciation, see Note 4, on page 28.

Long-term Debt: During the year, UFA made principal and interest payments on long-term debt totaling \$3,800,556. For more information on UFA's long-term debt, see Notes 6 and 10.

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2020

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

Like most organizations, UFA's economic condition has been stressed by the effects of the global coronavirus pandemic. The pandemic is widespread and is causing major volatility with employment and with the stock market. Prior to the pandemic, UFA was in a strong economic position. The entities that make up UFA have widely developed and diverse economic sectors with solid growth in taxable sales, construction activity, and household income with a low unemployment rate. UFA is the largest fire department in the State of Utah. As of June 30, 2020, UFA responds from 23 operating stations with 694 employees serving a population of 422,049 in 15 municipalities and unincorporated Salt Lake County.

A complete and updated strategic plan was adopted in November 2017. UFA has adopted six goal statements as part of its strategic plan:

- Establish best practices that ensure UFA is operating effectively and efficiently to both minimize the risks in the community and provide value for our member agencies
- Establish a realistic long-range capital plan to maintain and replace UFA fleet, facilities, and equipment
- Ensure that UFA staff continue to value the importance of being nice, competent, and professional when engaging with the community
- Ensure UFA is providing meaningful communication and interaction with stakeholders to establish partnerships in the reduction of risk and to provide increased opportunities for them to engage in discussions on service delivery
- Ensure personnel are provided a clear picture of what exceptional looks like for their current position and identifies professional growth opportunities to prepare for future positions in the UFA
- Value human capital and ensure the well-being of our personnel.

An updated strategic plan will be adopted during the 2020/2021 fiscal year.

UFA Administration is working closely with its members to develop budgets appropriate to the current economic times. As UFA costs rise, it becomes necessary to assess members' fees. Some members may have limited abilities to meet these rising costs or lack of political will to raise tax revenue to cover such costs. In such situations, it will be necessary to find other ways to meet ongoing costs or reduce programs and service to meet expected levels of revenue. UFA Administration will make appropriate recommendations for cost reductions and revenue enhancements, consistent with the fluctuations and financial pressures on our member entities.

The budget for fiscal year 2020/2021 has been approved and includes an average increase of 1.51% to each of the entities' member fee. The member fee increase is being used to mainly to cover the full year wages for the market adjustment approved by the Board in FY19/20 to meet the Board's adopted goal of being in the "top 3", to pay for an increase in staffing overtime, and to hire 9 additional Firefighter positions. UFA continues to work to gain efficiencies in support services. The COVID-19 pandemic has caused stress on the FY20/21 budget, but we have identified CARES funding through our members that has been used to offset any additional costs to combat the pandemic. Also, in August and September 2020, UFA sent employees to California and Oregon through EMAC and USAR deployments. These employees were helping fight the wildfires burning in these states. Additionally, Riverton and Herriman City made the decision to separate and Alta Town voted to join UFSA as of January 1, 2021. These changes in UFSA membership will not have an effect of UFA operations.

UFA's Finance Committee, Benefits and Compensation Committee, Local 1696 of the International Association of Firefighters, and UFA Administration, are continually working on the long-term plan for wages and benefits of UFA employees. This plan will impact budget outcomes in the future. Wages and benefits comprise approximately 80% of the overall budget.

UFA Administration is working closely with its members to develop budgets appropriate to the current economic times. As UFA costs rise, it becomes necessary to assess members' fees. Some members may have limited abilities to meet these rising costs or lack of political will to raise tax revenue to cover such costs. In such situations, it will be necessary to find other ways to meet ongoing costs or reduce programs and service to meet expected levels of revenue. UFA Administration will make appropriate recommendations for cost reductions and revenue enhancements, consistent with the fluctuations and financial pressures on our member entities.



### STATEMENT OF NET POSITION June 30, 2020

	Primary Government				
	Governmental	Business-Type	Total		
	Activities	Activities	2020		
ASSETS					
Cash and cash equivalents	\$ 18,452,737	\$ 317,594	\$ 18,770,331		
Receivables	4,040,138	514,000	4,554,138		
Inventory	889,413	-	889,413		
Prepaid expense	154,305	<del>-</del>	154,305		
Due from other funds	250,000	-	250,000		
Note receivable	-	-	-		
Capital assets, net of depreciation	20,524,516	808,453	21,332,969		
Net pension asset	18,911,579	67,736	18,979,315		
TOTAL ASSETS	63,222,688	1,707,783	64,930,471		
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows of resources related to pensions	7,681,685	27,514	7,709,199		
LIABILITIES					
Accounts payable	1,502,398	39,317	1,541,715		
Restricted accounts payable	-	- -	- -		
Accrued liabilities	2,692,742	195,237	2,887,979		
Due to other funds	-	250,000	250,000		
Noncurrent liabilities					
Due within one year	5,192,469	135,657	5,328,126		
Due in more than one year	13,841,982	138,397	13,980,379		
Net pension liability	1,467,641	5,257	1,472,898		
TOTAL LIABILITIES	24,697,232	763,865	25,461,097		
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of resources related to pensions	16,350,896	58,564	16,409,460		
NET POSITION					
Net investment in capital assets	12,148,938	534,399	12,683,337		
Restricted for inventory	889,413	-	889,413		
Restricted for prepaid expense	154,305	-	154,305		
Unrestricted	16,663,589	378,469	17,042,058		
TOTAL NET POSITION	\$ 29,856,245	\$ 912,868	\$ 30,769,113		

### STATEMENT OF ACTIVITIES Year ended June 30, 2020

		PROGRAM REVENUES					
			Operating	Capital	Net		
		Charges for	Grants and	Grants and	(Expense)		
Functions/Programs	Expenses	Services	Contributions	Contributions	Revenue		
PRIMARY GOVERNMENT:							
GOVERNMENTAL ACTIVITIES:							
Fire protection services	\$ 68,794,693	\$ 69,247,913	\$ 99,330	\$ 21,475	\$ 574,025		
Emergency management	3,997,859	2,418,703	589,718	-	(989,438)		
Interest on long-term debt	315,594	-	-	-	(315,594)		
Total governmental activities	73,108,146	71,666,616	689,048	21,475	(731,007)		
BUSINESS-TYPE ACTIVITIES:							
Wildland protection services	2,667,402	2,429,774	77,061	-	(160,567)		
Interest on long-term debt	6,868	-	-	-	(6,868)		
Total business-type activities	2,674,270	2,429,774	77,061		(167,435)		
TOTAL PRIMARY GOVERNMENT	\$ 75,782,416	\$ 74,096,390	\$ 766,109	\$ 21,475	\$ (898,442)		
	·	·					

	PRIMARY GOVERNMENT					T
	G	overnmental	al Business-Type			Total
		Activities	1	Activities		2020
Changes in net assets:						
Net (expense) revenue	\$	(731,007)	\$	(167,435)	\$	(898,442)
General Revenues:						
Unrestricted net investment earnings		358,413		-		358,413
Miscellaneous		10,981,277		-		10,981,277
Rent		94,896		-		94,896
Gain/(loss) on disposal of capital assets		105,430		-		105,430
Member contributions		317,150		-		317,150
Transfers		(151,302)		151,302		-
Total general revenues		11,705,864		151,302		11,857,166
Changes in net position		10,974,857		(16,133)		10,958,724
Net position - beginning		18,910,301		929,001		19,839,302
Decrease in inventory		(28,913)		_		(28,913)
Net position - ending	\$	29,856,245	\$	912,868	\$	30,769,113

### BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2020

	MAJOR FUNDS					
•		Special	Fire Capital	Nonmajor		
	General	Revenue	Projects	Governmental	Total	
	Fund	Fund	Fund	Fund	2020	
CURRENT ASSETS						
Cash & cash equivalents	\$ 15,272,925	\$ 449,281	\$ 2,651,271	\$ 79,260	\$ 18,452,737	
Receivables	1,920,676	109,047	8,200	-	2,037,923	
Related party receivables	804,391	1,152,118	45,706	-	2,002,215	
Inventory	889,413	-	-	-	889,413	
Prepaid expense	154,305	-	-	-	154,305	
Due from other funds	251,243	-	-	-	251,243	
TOTAL ASSETS	19,292,953	1,710,446	2,705,177	79,260	23,787,836	
CURRENT LIABILITIES						
Accounts payable	1,311,909	175,517	_	_	1,487,426	
Related party payable	12,659	2,313	_	_	14,972	
Accrued liabilities	2,373,255	186,801	_	_	2,560,056	
Due to other funds	-	1,243	_	_	1,243	
TOTAL LIABILITIES	3,697,823	365,874	-	-	4,063,697	
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue	672,104	70,294	_	-	742,398	
TOTAL LIABILITIES AND DEFERRED				1		
INFLOWS	4,369,927	436,168	_		4,806,095	
FUND BALANCES						
Nonspendable:						
Inventory	889,413	_	-	-	889,413	
Prepaid expense	154,305	_	-	_	154,305	
Spendable:						
Committed for:						
Compensated absences	785,940	_	-	_	785,940	
Retirement contributions	82,131	21,089	-	_	103,220	
Capital acquisitions	-	_	2,705,177	79,260	2,784,437	
Assigned	170,959	1,253,189	_	-	1,424,148	
Unassigned - 5% State requirement	3,528,146	_	_	-	3,528,146	
Unassigned	9,312,132	-	-	-	9,312,132	
TOTAL FUND BALANCES	14,923,026	1,274,278	2,705,177	79,260	18,981,741	
TOTAL LIABILITIES, DEFERRED						
INFLOWS, AND FUND BALANCES	\$ 19,292,953	\$ 1,710,446	\$ 2,705,177	\$ 79,260	\$ 23,787,836	

### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION Year ended June 30, 2020

Total Fund Balances - Governmental Funds		\$ 18,981,741
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets in governmental activities are not financial resources and therefore are not reported in the governmental funds balance sheet. Capital assets consist of the following:		
Equipment and improvements Accumulated depreciation	63,230,273 (42,705,757)	20,524,516
Some ambulance receivables are not available soon enough to pay for the current period's expenditure, and therefore, are reported as unearned in the governmental funds balance sheet.		742,398
Pension obligations, including the net pension asset, net pension liability, and deferred inflows and outflows of resources relating to pensions, are not obligations of the current period and, therefore, are not recorded in the fund.		
Net pension asset Deferred outflows of resources relating to pensions Net pension liability Deferred inflows of resources relating to pensions	18,911,579 7,681,685 (1,467,641) (16,350,896)	8,774,727
Some liabilities are not due and payable in the current year and therefore are not reported in the governmental funds balance sheet. These liabilities consist of the following:		
Accrued interest on capital leases Capital leases Related party note payable Compensated absences	(132,685) (8,894,496) (1,780,272) (5,282,760)	(10.177.107)
Net OPEB obligation	(3,076,924)	 (19,167,137)

Net Position of Governmental Activities

29,856,245

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year ended June 30, 2020

	MAJOR FUNDS				
·		Special	Fire Capital	Nonmajor	
	General	Revenue	Projects	Governmental	Total
	Fund	Fund	Fund	Fund	2020
REVENUES					
Member fees	\$ 55,695,287	\$ -	\$ -	\$ -	\$ 55,695,287
Ambulance operations	8,785,001	-	-	-	8,785,001
Fees - Emergency services	-	2,418,703	-	-	2,418,703
Fees - Other	3,464,328	-	-	-	3,464,328
Grants and contributions	120,805	589,718	-	-	710,523
Intergovernmental revenues	317,150	-	-	-	317,150
CARES program revenues	440,869	1,203,964	-	-	1,644,833
Reimbursements	1,232,929	-	-	-	1,232,929
Rent income	94,896	-	-	-	94,896
Investment income	256,371	27,629	74,413	-	358,413
Other income	155,281	28,179	47,306	-	230,766
TOTAL REVENUES	70,562,917	4,268,193	121,719	-	74,952,829
EXPENDITURES					
Current					
Salaries and benefits	56,269,846	2,256,863	-	-	58,526,709
Operations	7,306,969	1,344,082	269,342	-	8,920,393
General and administrative	1,296,939	20,753	-	-	1,317,692
Capital outlay	83,533	561,650	705,572	87,765	1,438,520
Debt service	3,659,364	-	_	-	3,659,364
TOTAL EXPENDITURES	68,616,651	4,183,348	974,914	87,765	73,862,678
excess (deficiency) of revenues over (under) expenditures	1,946,266	84,845	(853,195)	(87,765)	1,090,151
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of assets	_	_	447,578	_	447,578
Transfers in	145,000	_	28,416	60,000	233,416
Transfers out	(179,718)	(205,000)	-	-	(384,718)
Total other financing sources (uses)	(34,718)	(205,000)	475,994	60,000	296,276
Net change in fund balances	1,911,548	(120,155)	(377,201)	(27,765)	1,386,427
Fund balances - beginning Decrease in inventory	13,040,391 (28,913)	1,394,433	3,082,378	107,025	17,624,227 (28,913)
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Fund balances - ending

\$ 1,274,278

\$ 2,705,177

79,260

\$ 18,981,741

\$ 14,923,026

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year ended June 30, 2020

Net Change in Fund Balances - Total Governmental funds Amounts reported for governmental activities in the Statement of Activities are different because: \$ 1,386,427

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current year, these amounts were as follows:

Capital outlay 1,438,520

Depreciation expense (4,113,775)

Disposition of capital assets (342,148) (3,017,403)

Net revenues in the Statement of Activities that do not provide current financials resources are not reported as revenues in the funds.

70,368

Pension liabilities do not require current financial resources and therefore are not recorded in governmental funds.

9,604,970

The issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal of long-term debt consumes current financial resources to governmental funds. Neither transaction, however, has any net effect on net assets.

Accrued interest on long-term debt 40,204
Repayment of long-term debt 3,303,566 3,343,770

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds. These activities consist of the following:

Decrease in OPEB liabilities (33,205)

Decrease in compensated absences (380,070) (413,275)

Changes in Net Position of Governmental Activities \$ 10,974,857

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### STATEMENT OF NET POSITION PROPRIETARY FUND June 30, 2020

	Wildland Enterprise Fund
ASSETS	
CURRENT ASSETS Cash and cash equivalents Receivables Current assets	\$ 317,594 514,000 831,594
NONCURRENT ASSETS Capital assets, net of depreciation Net pension asset TOTAL ASSETS	808,453 67,736 1,707,783
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows of resources related to pensions	27,514
LIABILITIES	
CURRENT LIABILITIES Accounts payable Accrued liabilities Due to other funds NONCURRENT LIABILITIES Due within one year Due in more than one year Net pension liability TOTAL LIABILITIES	39,317 195,237 250,000 135,657 138,397 5,257 763,865
DEFERRED INFLOWS OF RESOURCES  Deferred inflows of resources related to pensions	58,564
NET POSITION  Net investment in capital assets  Unrestricted	534,399 378,469
TOTAL NET POSITION	\$ 912,868

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND June 30, 2020

		Wildland Enterprise Fund
OPERATING REVENUES Wildland fees, net of discounts and allowances of \$69,96 Fuels mitigation grants Intergovernmental contract fees	39	\$ 1,823,852 77,061 605,922 2,506,835
OPERATING EXPENSES Salaries and benefits Operations General and administrative Depreciation and amortization	DTAL OPERATING EXPENSES  LOSS FROM OPERATIONS	2,216,821 279,602 5,390 165,589 2,667,402 (160,567)
NONOPERATING REVENUE (EXPENSE) Interest on long-term debt		(6,868)
Income before contributions and transfers		(167,435)
Transfers in		151,302
CHANGE IN NET POSITION		(16,133)
NET POSITION - BEGINNING		929,001
NET POSITION - ENDING		\$ 912,868

### STATEMENT OF CASH FLOWS PROPRIETARY FUND June 30, 2020

	Wildland Ente	erprise Fund
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from customers Payments to vendors Payments for general and administrative expenses Payments to employees Employee benefits paid	\$ 2,076,554 (269,873) (5,390) (1,482,206) (693,276)	
NET CASH USED BY OPERATING ACTIVITIES		(374,191)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Transfers from other fund Short-term loans from other fund	151,302 250,000	
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES		401,302
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Payments for acquisition and construction of capital assets Principal paid on long-term debt Interest paid on long-term debt	(20,000) (132,971) (6,868)	
NET CASH USED IN CAPITAL AND RELATED FINANCING ACTIVITIES		(159,839)
NET DECREASE IN CASH AND CASH EQUIVALENTS		(132,728)
CASH AND CASH EQUIVALENTS - BEGINNING		450,322
CASH AND CASH EQUIVALENTS - ENDING		\$ 317,594
RECONCILIATION OF OPERATING INCOME TO NET CASH USED BY OPERATING ACTIVITIES: Operating income		\$ (160,567)
Adjustments to reconcile operating loss to net cash used by op		φ (100,507)
Depreciation and amortization		165,589
(Increase) decrease in assets:  Accounts receivable		(430,281)
Increase (decrease) in liabilities: Accounts payable Accrued expenses Net pension obligations		9,729 74,804 (33,465)
Net cash used by operating activities		\$ (374,191)

### **NONCASH ACTIVITY**

Depreciation for the year ended June 30, 2019, was \$165,589.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES Organization

Unified Fire Authority (UFA) was formed July 1, 2004. The political subdivision was organized under an interlocal agreement to provide fire and emergency protection services to its members' jurisdictions. UFA is a separate legal entity, with a seventeen member board of elected officials, fourteen of which represent the Unified Fire Service Area and three of which represent member municipalities. Board members serve for a specified term and cannot be removed without cause. However, as the members are unable to impose their will and are not financially accountable for UFA, UFA is not reported as a component unit of the members. As of June 30, 2020, UFA members included Unified Fire Service Area (Eagle Mountain, Herriman, Midvale, Millcreek, Riverton, Taylorsville, Brighton Township, Copperton Township, Emigration Canyon Township, Kearns Township, Magna Township, White City Township, and unincorporated areas of Salt Lake County); the cities of Cottonwood Heights and Holladay; and the Town of Alta.

#### Government-Wide and Fund Financial Statements

Government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of UFA. The effect of interfund activity has been removed from these statements. The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those which are clearly identifiable with a specific program. Program revenues include: (1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given program, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Other items not properly included among program revenues are reported as general revenues.

Fund financial statements present each major individual fund as a separate column. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. UFA segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. UFA considers ambulance revenues to be available if collected within 60 days of the end of the current fiscal period. Grants associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Governmental funds are those through which most of the governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund is charges to customers for services. Operating expenses for enterprise funds include the cost of service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

UFA has presented the following major governmental funds:

- General Fund the general fund is the main operating fund of UFA, used for all financial resources not
  accounted for in other funds. All general revenues and other receipts that are not restricted by law
  or contractual agreement to some other fund are accounted for in this fund. General operating
  expenditures, fixed charges, and capital improvement costs that are not paid through other funds are
  paid from this Fund.
- Special Revenue Fund the special revenue fund is used to account for funds received and expended for the operation of the Emergency Management function for Salt Lake County.
- Fire Capital Projects Fund this fund is a capital projects fund used to account for funds received and expended for capital replacement for the fire protection divisions of Unified Fire Authority.

UFA's nonmajor governmental fund is a capital projects fund used to account for financial resources to be used for capital replacement for the Emergency Management division of UFA.

UFA also reports the following major proprietary fund:

• Enterprise Fund – this fund is used to account for the operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered similarly through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes. UFA currently operates an enterprise fund for wildland firefighting services that are contracted to other governmental agencies.

#### Cash and Cash Equivalents

Cash equivalents are highly liquid investments with maturities of three months or less when purchased.

#### Investments

Investments of the Agency are stated at cost, which approximates fair value in accordance with GASB No. 72 Fair Value Measurement and Application.

#### Accounts Receivable

Accounts receivable are generally comprised of reimbursement for member fees, ambulance services, Urban Search and Rescue (USAR), and Wildland operations, which are expected to be paid by private and government entities. Accounts receivable are stated at the amount management expects to collect from outstanding balances. UFA calculates its allowance for doubtful accounts based on historical collection rates.

#### Inventory

Inventory consists principally of items for use within fire stations and ambulances, including: cleaning, kitchen, and medical supplies; motor vehicle parts and supplies; personal protective equipment; and small tools. Inventory is valued at replacement cost.

#### Deferred Outflows/Inflows of Resources

In addition to assets, financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED) Capital Assets

Capital assets, which include building, improvements, land, and various types of equipment, are reported in the government-wide financial statements as well as the proprietary fund financial statements. Capital assets are defined by UFA as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Purchased assets are recorded at historical cost. Donated assets are recorded at fair market value at the date of gift.

Major additions are capitalized while maintenance and repairs, which do not improve or extend the life of the respected assets, are charged to expense. No depreciation is recognized on construction in progress until the asset is placed in service. UFA does not possess any infrastructure. UFA uses certain vehicles and station facilities which are owned by its members and are not reflected in capital assets.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets as follows:

Equipment and furniture 2 – 20 years Building and improvements 5 – 39 years

#### Compensated Absences

For governmental funds, amounts of vested or accumulated vacation that are not expected to be liquidated with expendable available resources are reported as liabilities in the government-wide statement of net position and as expenses in the government-wide statement of activities. No expenditures are reported for these amounts in the fund financial statements. Vested or accumulated vacation leave is recorded as an expense and a liability as the benefits accrue to the employees and are thus recorded in both the government-wide financial statements and the individual fund statements.

Sick pay amounts are charged to expenditures when incurred. Employees may accumulate sick leave up to 960 hours. Accumulated sick leave exceeding 960 hours at the end of each calendar year is paid to employees, at a rate approved by the UFA Board (60% for 2020). Accumulated sick leave is paid to employees upon retirement, at a rate of 25% of the total accumulated leave. Employees that are terminated for any reasons other than retirement are not paid for accumulated sick leave. The liability for accumulated sick pay amounts is not accrued until an employee becomes eligible for retirement.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. UFA determines funds to be available of received within 60 days of year end (90 days for intergovernmental revenues).

Non-exchange transactions, in which UFA receives value without directly giving value in return, include grant and donations. On the accrual basis, revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include: timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which UFA must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to UFA on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

#### **Expenditure Recognition**

In governmental funds, expenditures are generally recorded when the related liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Capital asset acquisitions are reported as expenditures, and proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

#### Risk Management

Unified Fire Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, errors and omissions, and natural disasters for which it carries commercial insurance. UFA also carries commercial workers' compensation insurance. There were no significant reductions in coverage from the prior year, and settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### **Audit Services**

Unified Fire Authority does not have a policy in place requiring mandatory auditor rotation. Auditor rotation can provide a "fresh perspective" with respect to an entity's internal controls, accounting processes, and financial reporting practices. Guidance from the Government Finance Officers Association (GFOA) Blue Book states that although mandatory auditor rotation is common in the private sector, the "high level of expertise needed to perform a quality audit of a state or local government often limits competition, which means that a requirement to change audit firms at the end of the audit contract could have the unintended effect of forcing a government to engage the services of a less qualified firm."

In 2020, UFA held a competitive request for proposals (RFP) process to select an auditor. The selection committee consisted of two Board members and one UFA staff. Two proposals were submitted for consideration, including one from the existing audit firm. The committee decided to keep the existing firm n place due to cost and positive history but requested a change in engagement partner to provide for staff rotation and a new perspective. The engagement was awarded for one year, with four one-year renewals.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED) Net Position/Fund Balances

The difference between assets and deferred outflows and liabilities and deferred inflows is reported as net position on the government-wide financial statements and fund balance on the governmental fund statements. UFA's net position is classified as follows:

- Net investment in capital assets This component of net position consists of UFA's total investment in
  capital assets, net of accumulated depreciation, reduced by the outstanding debt obligations
  related to those assets. To the extent debt has been incurred, but not yet expended for capital assets,
  such amounts are not included as a component of net investment in capital assets.
- Restricted for inventory\_— This component of net position consists of net position related to inventory on hand.
- Restricted for prepaid expense This component of net position consists of net position related to
  funds paid to vendors prior to receipt of goods and/or services.
- Unrestricted This component of net position consists of net position that do not meet the definition of "restricted" or "net investment in capital assets". Utah code 10-6-116(4) requires that entities maintain 5% of total general fund revenues as a minimum fund balance. As of June 30, 2020, UFA was required to maintain \$3,528,146 (5% of fiscal year 2020 General fund revenues).

In the governmental fund statements, fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned. Restricted represents those portions of fund balance where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Committed fund balance represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the UFA Board, such as an appropriation. Assigned fund balance is constrained by the Board's intent to be used for specific purposes, by directive of the Board or Finance Committee. When an expenditure is incurred for purposes for which restricted, committed, assigned and unassigned resources are available, UFA generally uses restricted resources first, followed by committed and assigned resources, before unassigned resources are used.

### NOTE 2 - CASH AND CASH EQUIVALENTS

Cash and cash equivalents consisted of the following at June 30, 2020:

	Go	vernmental	Busi	ness-Type	
	Activities		Activities Activities		Total
Unrestricted cash - net of outstanding checks	\$	2,755,993	\$	-	\$ 2,755,993
Public Treasurer's Investment Fund		15,696,744		317,594	16,014,338
Restricted cash and cash equivalents		-		-	-
Total cash and cash equivalents	\$	18,452,737	\$	317,594	\$ 18,770,331

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the State, and review the rules adopted under the authority of the Utah Money Management Act that relate to the deposit and investment of public funds.

UFA follows the requirements of the Utah Money Management Act in handling its depository and investment transactions. The Act requires depositing of UFA's funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 2 - CASH AND CASH EQUIVALENTS (CONTINUED)

#### **Deposits**

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the local government's deposits may not be recovered. UFA's deposits are insured up to \$250,000 per institution by the Federal Deposit Insurance Corporation. Deposits above \$250,000 are exposed to credit risk. As of June 30, 2020, UFA's deposits had a bank balance of \$2,812,490, of which \$250,000 is insured and \$2,562,490 is uninsured and uncollateralized. Utah State Law does not require deposits to be insured or collateralized. UFA does not have a formal policy for custodial credit risk.

#### Investments

The Money Management Act defines the types of securities authorized as appropriate investments for UFA's funds and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

These statutes authorize UFA to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Money Management Act; and the Utah State Public Treasurers' Investment Fund (PTIF).

The Utah State Treasurer's Office operates the PTIF which is available for investment of funds administered by any Utah public treasurer. The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments.

The entire balance has a maturity of less than one year. The PTIF pool has not been rated. The PTIF is reported as a fiduciary fund by the State of Utah in its Comprehensive Annual Financial Report. A copy of the report may be obtained online at <a href="http://treasurer.utah.gov/investor-information/comprehensive-annual-financial-report-cafr/">http://treasurer.utah.gov/investor-information/comprehensive-annual-financial-report-cafr/</a>.

Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments. The PTIF operates and reports to participants on an amortized cost basis. The participant's balance is their investment deposited in the PTIF plus their share of income, gains, and losses net of administration fees which is allocated to each participant on the ratio of each participant's share to the total funds in the PTIF. The participant's monthly investment amount is based upon their average daily balance.

At June 30 and December 31 each year, the fair value of the investments is determined to enable participants (public entities having those year ends) to adjust their investments in the pool. As of June 30, 2020, UFA had \$16,014,338 invested in PTIF which had a fair value of \$16,053,548. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares. The fair value of the PTIF investments is measured using Level 2 inputs as noted below.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 2 - CASH AND CASH EQUIVALENTS (CONTINUED)

Fair Value of Investments

The agency measures its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered value hierarchy as follows:

- Level 1: Quoted prices for identical investments in active markets
- Level 2: Observable inputs other than quoted market prices
- Level 3: Unobservable inputs

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. UFA manages its exposure to declines in fair value by investment mainly in the PTIF and by adhering to the Money Management Act. The Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. UFA's investment policy limits the term of investments to a maximum maturity that shall not exceed five years in order to manage its exposure to fair value losses arising from increasing interest rates. The investment policy also specifies that UFA's investment portfolio will remain sufficiently liquid to enable UFA to meet all operating requirements which might be reasonably anticipated.

Custodial Credit Risk for investments is the risk that, in the event of a failure of the counterparty, UFA will not be able to recover the value of the investment or collateral securities that are in possession of an outside party. UFA's policy for limiting the credit risk of investments is to comply with the Money Management Act, as previously discussed. All of UFA's investments at June 30, 2020, were with the PTIF and therefore are unrated and are not categorized as to custodial credit risk.

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. UFA's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council, as applicable. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5-10% depending upon the total dollar amount held in the portfolio.

#### NOTE 3 - RECEIVABLES

Accounts receivable as of June 30, 2020, consist of the following:

		Special	Capital	Total	Wildland
	General	Revenue	Projects	Governmental	Enterprise
	Fund	Fund	Fund	Activities	Fund
Accounts receivable					
Due from other governments	\$ 133,075	\$ -	\$ -	\$ 133,075	\$ 514,000
Ambulance services	3,678,550	-	-	3,678,550	-
Accrued revenues	15,840	-	-	15,840	-
Related party receivable	804,391	1,152,118	45,706	2,002,215	-
Miscellaneous	14,531	-	8,200	22,731	-
Total accounts receivable	4,646,387	1,152,118	53,906	5,852,411	514,000
Grants receivable	26,989	109,047	-	136,036	-
Allowance for uncollectible accounts	(1,948,309)			(1,948,309)	
Total Receivables	\$2,725,067	\$1,261,165	\$ 53,906	\$ 4,040,138	\$ 514,000

### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 4 - CAPITAL ASSETS

The changes in capital assets for the year ended June 30, 2020 are as follows:

		July 1, 2019	Additions/ Transfers In		•		June 30, 2020	
Governmental activities:								
Capital assets not being depreciated:								
Construction in progress	\$	2,233,030	\$	10,940	\$ (	2,051,530)	\$	192,440
Land		416,277						416,277
Total capital assets not being depreciated		2,649,307		10,940	(	2,051,530)		608,717
Capital assets being depreciated:								
Building and improvements		3,565,937		137,965		-		3,703,902
Computer software and equipment		2,943,590		649,667		-		3,593,257
Furniture and equipment		8,916,646		125,745		(43,039)		8,999,352
Land improvements		294,250		-		-		294,250
Transportation equipment		46,045,165		2,565,732	(	2,580,101)		46,030,796
Total capital assets being depreciated		61,765,588		3,479,109	(	2,623,140)		62,621,557
Less accumulated depreciation for:								
Building and improvements		(850,330)		(103,616)		-		(953,946)
Computer software and equipment		(2,454,391)		(226,762)		-		(2,681,153)
Furniture and equipment		(3,792,796)		(893,459)		43,039		(4,643,216)
Land improvements		(157,434)		(16,872)		-		(174,306)
Transportation equipment	(	33,618,023)		(2,873,067)		2,237,953	(	34,253,137)
Total accumulated depreciation	(	40,872,974)		(4,113,776)		2,280,992	(-	42,705,758)
Total capital assets being depreciated, net		20,892,614		(634,667)		(342,148)		19,915,799
Total capital assets, net	\$	23,541,921	\$	(623,727)	\$ (	2,393,678)	\$	20,524,516
Business-Type activities:								
Capital assets being depreciated:								
Building and improvements		3,152		-		-		3,152
Computer software and equipment		6,694		-		-		6,694
Furniture and equipment		17,000		-		-		17,000
Transportation equipment		1,889,616		85,684		-		1,975,300
Total assets being depreciated		1,916,462		85,684		-		2,002,146
Less accumulated depreciation for:								
Building and improvements		(445)		(315)		-		(760)
Computer software and equipment		(6,694)		-		-		(6,694)
Furniture and equipment		(17,000)		-		-		(17,000)
Transportation equipment		(938,281)		(230,958)		-		(1,169,239)
Total accumulated depreciation		(962,420)		(231,273)		-		(1,193,693)
Total capital assets, net	\$	954,042	\$	(145,589)	\$	-	\$	808,453

Depreciation and amortization charged for the year ended June 30, 2020:

	OU	verninentar	business-rype	
		Activities	Activities	
Fire protection services	\$	3,924,272	\$	-
Emergency services		189,504		-
Wildland services		-		165,589
	\$	4,113,776	\$	165,589

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 5 - COMPENSATED ABSENCES

The changes in compensated absences for the year ended June 30, 2020, are as follows:

	Beginning	Increases	(Decreases)	Ending
Vacation Sick leave	\$ 4,449,675 453,014	\$ 3,023,966 1,812,754	\$ (2,756,146) (1,700,503)	\$ 4,717,495 565,265
Total compensated absences				
(including \$1,813,929 classified as current)	\$ 4,902,689	\$ 4,836,720	\$ (4,456,649)	\$ 5,282,760

#### NOTE 6 - CAPITAL LEASES

The following is a summary of transactions affecting capital lease obligations for the fiscal year ended June 30, 2020:

	Beginning	Increases	(Decreases)	Ending
Governmental	\$ 12,083,705	\$ -	\$ (3,189,208)	\$ 8,894,497
Business-Type	407,024	-	(132,970)	274,054
Total Capital Lease Obligations	\$ 12,490,729	\$ -	\$ (3,322,178)	\$ 9,168,551

UFA's outstanding capital leases from direct borrowings contain a provision that in event of default, outstanding amounts become immediately due if UFA is unable to make payment. Under the terms of all leases, UFA will gain ownership at the time of its last lease payment. Principal remaining at June 30, 2020 is:

	Go	vernmental	Bus	iness-Type
Capital lease collateralized by SCBA equipment, communications equipment, multiple fire apparatus, and ambulances; bearing interest at 2.02% with annual principal and interest payments of \$2,800,000 through December 2021	\$	5,160,724	\$	274,053
Capital lease collateralized by a bomb suit, medical equipment,				
thermal imaging cameras, stretchers, light fleet and apparatus, IT				
equipment, and a building improvement, bearing interest at 2.88% with				
annual principal and interest payments of \$812,495 through October 2024	\$	3,733,772	\$	_
	\$	8,894,496	\$	274,053

As of June 30, 2020, assets recorded under the outstanding leases are: transportation equipment and information technology/communications equipment having original cost of \$17,978,416, with \$5,913,895 of accumulated amortization. Amortization, included with depreciation on the financial statements, was \$2,328,264 for the year ended June 30, 2020. Interest on capital leases charged to expense for the year ended June 30, 2020 was \$250,112. The following is a schedule by years of future minimum payments required under the leases together with their present value as of June 30, 2020:

	Governmental				Business-Type	
	Principal	Interest	Total	Principal	Interest	Total
2021	3,259,523	211,779	3,471,302	135,656	5,536	141,192
2022	3,331,428	139,875	3,471,303	138,397	2,795	141,192
2023	746,153	66,342	812,495	-	-	-
2024	767,642	44,853	812,495	-	-	-
2025	789,750	22,745	812,495	-	-	
Total minimum lease payments	\$ 8,894,496	\$ 485,594	9,380,090	\$ 274,053	\$ 8,331	282,384
Less amount representing interest			(485,594)			(8,331)
Present value of minimum lease payments						
(including \$3,395,179 classified as current)			\$ 8,894,496			\$ 274,053

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 7 - PENSION PLAN

#### Plan Description

Eligible plan participants are provided with pensions through the Utah Retirement Systems (the Systems). The Systems are comprised of the following defined benefit pension trust funds:

- Multiple-employer cost-sharing public employee retirement systems:
- Public Employees Noncontributory Retirement System (Noncontributory System)
- Firefighters Retirement System (Firefighters System)
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System)
- Tier 2 Public Safety and Firefighter Contributory Retirement System (Tier 2 Public Safety and Firefighters System)
- Public Safety Retirement System (Public Safety System)

The Tier 2 Public Employees System became effective July 1, 2011. Beginning on or after July 1, 2011, all eligible employees who have no previous service credit with any of the Utah Retirement Systems are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms. URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 East 200 South, Salt Lake City, Utah 84102 or visiting the website: <a href="https://www.urs.org">www.urs.org</a>.

#### Benefits Provided

URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

Year of service required and/or Final Average age eligible for

System	Salary	benefit	Benefit % per year of service	COLA **
Noncontributory System	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2.0% per year all years	Up to 4%
Public Safety System	Highest 3 years	20 years any age 10 years age 60 4 years age 65	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 2.5% to 4% depending on the employer
Firefighters System	Highest 3 years	20 years any age 10 years age 60 4 years age 65	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 4%
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.5% per year all years	Up to 2.5%
Tier 2 Public Safety and Firefighter System	Highest 5 years	25 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.5% per year to June 2020; 2.0% per year July 2020 to present	Up to 2.5%

<sup>\*</sup> With actuarial reductions

<sup>\*\*</sup> All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 7 - PENSION PLAN (CONTINUED)

#### Contributions

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the URS Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates as of June 30, 2020, are as follows:

		Paid by	<b>Employer</b>	Employer
	<b>Employee</b>	<b>Employer for</b>	Contribution	Rate for
	Paid	Employee	Rates	401(k) Plan
Contributory System				
Local Governmental Division Tier 2	N/A	N/A	15.66%	1.03%
Noncontributory System				
Local Governmental Division Tier 1	N/A	N/A	18.47%	N/A
Public Safety Retirement System				
Tier 2 DB Hybrid Public Safety	N/A	N/A	24.29%	0.70%
Other Division A Noncontributory Tier 1	N/A	N/A	35.71%	N/A
Firefighters System				
Division B Tier 1	N/A	16.71%	7.24%	N/A
Tier 2 DB Hybrid Firefighters	N/A	N/A	11.38%	0.70%
Tier 2 DC Only				
Local Government	N/A	N/A	6.69%	10.00%
Public Safety	N/A	N/A	12.99%	12.00%
Firefighters	N/A	N/A	0.08%	12.00%

<sup>\*</sup> Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of Tier 1 plans.

Contributions reported are the URS Board-approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 System. For the fiscal year ended June 30, 2020, the employer and employee contributions to the Systems were as follows:

Employer

Employee

	t	mpioyer	Employee	
	Co	ntributions	Contributions	
Noncontributory System	\$	464,170	N/A	
Public Safety System		60,512	-	
Firefighters System		6,199,054	-	
Tier 2 Public Employees System		153,004	-	
Tier 2 Public Safety & Firefighter System		482,171	-	
Tier 2 DC Only System		21,124	N/A	
Tier 2 DC Public Safety and Firefighter System		635	N/A	
	\$	7,380,670	\$ -	

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

### NOTE 7 - PENSION PLAN (CONTINUED)

Combined Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, we reported a net pension asset of \$18,979,316 and a net pension liability of \$1,472,897.

		12/31/2019 Measurement Date		Proportionate			
	N	let Pension	N	let Pension	Proportionate	Share	
		Asset		Liability	Share	12/31/2017	Change
Noncontributory System	\$	-	\$	1,084,093	0.2876441%	0.2967706%	-0.0091265%
Public Safety System		-		174,518	0.1086923%	0.1033371%	0.0053552%
Firefighters System		18,979,316		-	30.3516842%	30.1291902%	0.2224940%
Tier 2 Public Employees System		-		13,191	0.0586519%	0.0558541%	0.0027978%
Tier 2 Public Safety & Firefighter System		-		201,095	2.1378496%	1.7920577%	0.3457919%
Total Net Pension Asset/Liability	\$	18,979,316	\$	1,472,897			

The net pension asset and liability was measured as of December 31, 2019, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June 30, 2020, we recognized pension expense of \$(6,584,367).

At June 30, 2020, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

		Deferred	Deferred
	Outflows of		Inflows of
	R	esources	 Resources
Differences between expected and actual	\$	165,457	\$ 3,115,664
Changes in assumptions		5,823,364	559,903
Net difference between projected and actual earnings on			
pension plan investments		-	12,692,677
Change in proportion and differences between contribution	S		
and proportionate share of contributions		126,017	41,216
Contributions subsequent to the measurement date		1,594,361	 
	\$	7,709,199	\$ 16,409,460

Deferred outflows of resources related to pensions (\$1,594,361) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2019. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred				
	Outflows/				
Year Ended	(Inflows) of				
December 31,	Resources				
2020	(3,906,007)				
2021	(2,105,932)				
2022	393,625				
2023	(4,796,172)				
2024	\$ 11,121				
Thereafter	108,742				

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 7 - PENSION PLAN (CONTINUED)

#### Noncontributory System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2020, we recognized pension expense of \$581,704. At June 30, 2020, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

		Deferred		Deferred	
	Outflows of		Inflows of		
	R	esources	R	esources	
Differences between expected and actual					
experience	\$	98,611	\$	15,572	
Changes in assumptions		114,818		-	
Net difference between projected and actual earnings on					
pension plan investments		-		548,235	
Change in proportion and differences between contribution	S				
and proportionate share of contributions		49,578		34,261	
Contributions subsequent to the measurement date		236,831		-	
	\$	499,838	\$	598,068	

Deferred outflows of resources related to pensions (\$236,831) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2019. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred			
	С	Outflows/		
Year Ended	(Inflows) of			
December 31,	Resources			
2020	\$	(19,664)		
2021		(117,299)		
2022		10,330		
2023		(208, 428)		
2024		-		
Thereafter		_		

#### Public Safety System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2020, we recognized pension expense of \$84,218. At June 30, 2020, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

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		Deferred		Deferred	
	Outflows of		Inflows of		
	R	esources	R	esources	
Differences between expected and actual experience	\$	3,035	\$	3,726	
Changes in assumptions		5,955		-	
Net difference between projected and actual earnings on pension plan investments		_		59.592	
Change in proportion and differences between contribution	S			07,072	
and proportionate share of contributions		9,177		-	
Contributions subsequent to the measurement date		31,698			
	\$	49,865	\$	63,318	

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 7 - PENSION PLAN (CONTINUED)

Deferred outflows of resources related to pensions (\$31,698) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2019. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred				
	Outflows/				
Year Ended	(Inflows) of				
December 31,	Resources				
2020	\$ (10,050)				
2021	(12,720)				
2022	262				
2023	(22,643)				
2024	-				
Thereafter	-				

#### Firefighters System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2020, we recognized pension expense of \$(7,918,645). At June 30, 2020, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of			Deferred
			Inflows of	
		Resources	F	Resources
Differences between expected and actual				
experience	\$	-	\$	3,091,774
Changes in assumptions		5,649,196		557,709
Net difference between projected and actual earnings on				
pension plan investments		-		12,025,281
Change in proportion and differences between contribution	S			
and proportionate share of contributions		13,333		6,956
Contributions subsequent to the measurement date		953,088		_
	\$	6,615,617	\$	15,681,720

Deferred outflows of resources related to pensions (\$953,088) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2019. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred				
	Outflows/				
Year Ended	(Inflows) of				
December 31,	Resources				
2020	\$ (3,871,584)				
2021	(1,972,256)				
2022	377,346				
2023	(4,552,697)				
2024	-				
Thereafter	-				

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 7 - PENSION PLAN (CONTINUED)

Tier 2 Public Employees System Pension Expense, and Deferred Outflows and Inflows of Resources For the year ended June 30, 2020, we recognized pension expense of \$74,180. At June 30, 2020, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred		Deferred	
	(	Outflows of		Inflows of
		Resources	F	Resources
Differences between expected and actual				
experience	\$	3,690	\$	4,527
Changes in assumptions		5,633		379
Net difference between projected and actual earnings on				
pension plan investments		-		10,140
Change in proportion and differences between contribution	S			
and proportionate share of contributions		10,158		-
Contributions subsequent to the measurement date		97,943		
	\$	117,424	\$	15,046

Deferred outflows of resources related to pensions (\$97,943) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2019. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred utflows/
(Int	flows) of
Re	sources
\$	(1,389)
	(1,191)
	541
	(2,709)
	1,348
	7,837
	Oi (Inf

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 7 - PENSION PLAN (CONTINUED)

Tier 2 Public Safety and Firefighter System Pension Expense, and Deferred Outflows and Inflows of Resources For the year ended June 30, 2020, we recognized pension expense of \$594,175. At June 30, 2020, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

		Deferred Outflows of		Deferred
				Inflows of
		Resources		Resources
Differences between expected and actual				
experience	\$	60,121	\$	65
Changes in assumptions		47,762		1,815
Net difference between projected and actual earnings on				
pension plan investments		-		49,429
Change in proportion and differences between contribution	IS			
and proportionate share of contributions		43,771		-
Contributions subsequent to the measurement date		274,802		
	\$	426,456	\$	51,309

Deferred outflows of resources related to pensions (\$274,802) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2019. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred Outflows/				
Year Ended	(Inflows) of				
December 31,	Resources				
2020	\$	(3,320)			
2021		(2,467)			
2022		5,146			
2023		(9,695)			
2024		9,773			
Thereafter		100,906			

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5%

Salary 3.25 – 9.75%, average, including inflation

Investment rate of return 6.95%, net of pension plan investment expense, including inflation

Mortality rates were developed from actual experience and mortality tables, based on gender, occupation and age, as appropriate with adjustments for future improvement in mortality based on Scale AA, a model developed by the Society of Actuaries.

The actuarial assumptions used in the January 1, 2019, valuation were based on the results of an actuarial experience study for the five year period ending December 31, 2016.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 7 - PENSION PLAN (CONTINUED)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Real Retu	Long-te	rm	
Equity securities	40 %	6.15	%	2.46	%
Debt securities	20 %	0.40	%	0.08	%
Real assets	15 %	5.75	%	0.86	%
Private equity	9 %	9.95	%	0.89	%
Absolute return	16 %	2.85	%	0.46	%
Cash and cash equvialents	%	-	%		%
Totals	100 %			4.75	%
	Inflation			2.50	%
	Expected ar	7.25	%		

The 6.95% assumed investment rate of return is comprised of an inflation rate of 2.5%, a real return of 4.45% that is net of investment expense.

#### Discount rate

The discount rate used to measure the total pension liability was 6.95%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate, and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate. The discount rate remained unchanged at 6.95%.

#### Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.95%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.95%) or one percentage point higher (7.95%) than the current rate:

	T	% Decrease	Discount Rate		1	% increase	
		(5.95%) (6.95%)			(7.95%)		
Noncontributory System	\$	3,386,000	\$	1,084,093	\$	(835,673)	
Public Safety System		452,070		174,518		(51,046)	
Firefighters System		25,163,505		(18,979,316)		(55,299,017)	
Tier 2 Public Employees System		113,754		13,191		(64,525)	
Tier 2 Public Safety and Firefighters		710,393		201,095		(176,975)	
Total	\$	29,825,722	\$	(17,506,419)	\$	(56,427,236)	

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available separately in the separately issued URS financial report.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 8 - DEFINED CONTRIBUTION SAVINGS PLAN

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems, but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b), and 408 of the Internal Revenue code. Detailed information regarding plan provisions is available in the separately-issued URS financial report.

UFA participates in the following Defined Contribution Savings Plans with URS: 401(k), 457(b), Roth IRA, and Traditional IRA plans. Employee and employer contributions to the Utah Retirement Defined Contribution Savings Plans were as follows for the fiscal years ended June 30:

	 2020	 2019	2018
Employer contributions - 401(k)	\$ 659,277	\$ 538,501	\$ 340,106
Employee contributions - 401(k)	489,785	345,410	387,559
Employer contributions - 457	-	-	-
Employee contributions - 457	2,113,816	1,844,245	1,719,026
Employer contributions - Roth IRA	N/A	N/A	N/A
Employee contributions - Roth IRA	352,486	288,570	221,900
Employer contributions - Traditional IRA	N/A	N/A	N/A
Employee contributions - Traditional IRA	4,100	600	725

#### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS

#### Plan Description

Unified Fire Authority provides post-employment health and dental benefits, through a single employer defined benefit plan, to employees who retire from UFA and qualify to retire from the Utah Retirement Systems. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### **Benefits Provided**

Premiums are shared by the retiring eligible employee and UFA. As of June 30, 2020, UFA paid up to 80% of the retiree's health care and dental premiums through SelectHealth and Public Employees Health Program, respectively, on a pay-as-you-go basis. The remainder is paid by the retiree. The benefits, employee and UFA contributions are governed by UFA policy and can be amended at any time. During the year ending June 30, 2020, UFA paid retiree health care and dental premiums of \$122,283.

#### **Employees Covered by Benefit Terms**

Effective November 20, 2012, the Board approved the dissolution of the Unified Fire Authority Retiree Healthcare Plan. The resolution adopted eliminates the Post-Retirement Insurance Premium for anyone retiring after December 31, 2013. In addition, no member retiring after June 15, 2012 is eligible for a subsidized Medicare Supplement. This plan change eliminated a large portion of the active member liabilities for post-retirement healthcare.

At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	46
Inactive employees entitle to but not yet receiving benefit	-
Active employees	=
Total Plan Members	46

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

**Total OPEB Liability** 

UFA's total OPEB liability of \$3,076,924 was measured as of June 30, 2020, and was determined by an actuarial valuation as of June 30, 2018.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the June 30, 2018, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation No explicit inflation assumption used
Salary increases Not applicable, all members are inactive

Discount rate 2.45%

Healthcare cost trend rates Initial rate of 3.50% followed by 7.10%,

declining to an ultimate rate of 4.25% after

16 years

Retirees' share of benefit-related costs 20% of projected health insurance

premiums for retirees

The discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date.

Mortality rates were based on the 2017 Utah Retiree Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA from 2017.

The actuarial assumptions used in the June 30, 2019, valuation were based on assumptions developed for the Utah Retirement System (URS) in which UFA participates.

#### Changes in the Total OPEB Liability

Balance at 6/30/2019	\$	3,043,719
Changes for the year:		
Service cost		-
Interest		91,185
Changes of benefit terms		-
Difference between expected and actual experience		-
Changes in assumptions or other inputs		202,959
Benefit payments		(260,939)
Net changes		33,205
Balance at 6/30/2020	\$	3,076,924
	_	

Changes of assumptions and other inputs reflect a change in the discount rate from 3.13% in 2019 to 2.45% in 2020.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of UFA calculated using a discount rate of 2.45%, as well as what UFA's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-lower (1.45%) or 1-percentage-point higher (3.45%) than the current discount rate:

	1% Decrease	Discount Rate	1% Increase
	1.45%	2.45%	3.45%
Total OPEB liability	\$ 3,423,831	\$ 3,076,924	\$ 2,786,396

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of UFA calculated using the assumed trend rates, as well as what UFA's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-lower or 1-percentage-point higher than the current healthcare cost trend rates:

		Healthcare	
		Cost Trend	
	1% Decrease	Rates	1% Increase
Total OPEB liability	\$ 2,773,060	\$ 3,076,924	\$ 3,432,744

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2020, UFA recognized OPEB expense of \$33,205. At June 30, 2020, UFA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Outflows of			errea ows of
Resc	ources	Resc	urces
\$	-	\$	-
	-		-
\$	-	\$	_
	Outfl	Resources	Outflows of Inflo Resources Reso

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows for the years ending June 30:

	Net Deferred Outflows/ (Inflows)				
2019	\$	-			
2020		-			
2021		-			
2022		-			
2023		-			
Thereafter		-			
Total	\$	-			

# NOTE 10 - RELATED PARTY TRANSACTIONS Unified Fire Service Area (UFSA)

Unified Fire Authority received operating fees from its members in the amount of \$55,695,287 during the fiscal year ending June 30, 2020, which represents approximately 74.3% of total UFA governmental revenues. Of these fees, \$49,086,896 was received from the UFSA, which represents approximately 88% of total member fees for the fiscal year. UFSA also paid UFA \$317,150 and \$15,363 for financial management and administrative services and reimbursements, respectively, during the fiscal year ended June 30, 2020. As of June 30, 2020, UFA's accounts receivable included \$113 due from UFSA for reimbursements.

In February 2012, UFA entered into an interlocal agreement with UFSA to finance the purchase of a warehouse in West Jordan, Utah. UFSA loaned \$2.5 million to UFA for purchase of the building. The remaining funds (\$1 million) for purchase, relocation, and renovation were provided by UFA. The agreement requires UFA to pay 228 monthly payments of \$15,672. Upon commencement of payments in June 2013, the agreement bears 4% interest. UFA paid \$114,357 principal and \$73,704 interest to UFSA during the fiscal year ended June 30, 2020.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 10 - RELATED PARTY TRANSACTIONS (CONTINUED)

The following is a schedule by years of future minimum payments required under the agreement as of June 30, 2020:

2021	\$ 119,017
2022	123,865
2023	128,912
2024	134,164
2025	139,630
2026-2030	788,260
2031-2032	 346,424
	\$ 1,780,272

#### Salt Lake County (the County)

UFA received operating fees restricted for emergency management from the County totaling \$2,418,703, as well as \$3,175,714 to provide fire protection to the Canyon Recreational areas for the year ended June 30, 2020. UFA also received CARES funding payments from the County to reimburse costs related to COVID-19 (Coronavirus) response totaling \$1,203,964. Unified Fire Authority operates under a cooperative agreement with the County for telephone services and maintenance of buildings. UFA paid the County for telephone services, building maintenance, and improvements totaling \$46,112 as well as miscellaneous reimbursements of \$9,727 in fiscal year 2020. UFA's accounts payable at June 30, 2020 included \$3,618 due to the County.

The interlocal agreement organizing Unified Fire Authority provides for a sublease of the Emergency Operations Center from the County effective July 1, 2004. Payments required under the lease consist of UFA's proportion (based on usage of facility square footage) of 9% of the total bond payment due by the County for the Salt Lake County Municipal Building Authority Revenue Bonds, Series 1999. Beginning in January 2010, the County reduced UFA's lease payments. Payments for the year ended June 30, 2020 under the lease totaled \$146,669. Future minimum noncancelable lease payments under the interlocal agreement include \$82,088 for the fiscal year ending June 30, 2021.

#### Salt Lake Urban Search and Rescue (USAR)

UFA is the sponsoring agency for the Salt Lake Urban Search and Rescue (USAR) task force, a non-profit corporation. USAR is one of 28 State and local emergency management task forces designated by the Federal Emergency Management Agency (FEMA) as members of the National Urban Search and Rescue (US&R) Response System. Salt Lake City and Park City also participate in the task force. USAR's Board of Directors consists of four members: two from UFA and two from Salt Lake City.

As sponsoring agency, UFA entered into an agreement with FEMA requiring training and maintenance of a task force for emergency response in accordance with FEMA standards. USAR and UFA entered into a reimbursement agreement for USAR's share of various costs, such as: warehouse storage, office space, office equipment, and utilities. USAR leases approximately 19,000 square feet of warehouse and office space in UFA's new warehouse facility. As of June 30, 2020, future minimum lease receipts under the agreement are \$94,896 for the fiscal year. During the fiscal year ended June 30, 2020, USAR reimbursed UFA for reimbursements including utilities, improvements, maintenance, equipment costs and miscellaneous purchases (\$74,167).

USAR's staffing and daily management is primarily provided by UFA employees. During the fiscal year ended June 30, 2020, USAR reimbursed \$561,596 to UFA for salaries and benefits related to daily operations of the task force. Additionally, USAR reimbursed for training and deployment personnel costs of \$312,891.

In March 2020, UFA's Fire Capital Projects Fund purchased a truck on behalf of USAR as part of its vehicle replacement (cost \$45,706). A vehicle owned by USAR is scheduled for sale by UFA to offset a portion of the purchase. The remaining amount due will be reimbursed to UFA over two USAR program years. Total rent and reimbursements included in related party accounts receivable due from USAR to UFA were \$469,073 at June 30, 2020.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2020

#### NOTE 11 - TRANSACTIONS BETWEEN FUNDS

Legally authorized transfers are treated as interfund transfers and are included in the results of operations in the fund financial statements but are generally excluded from the government-wide financial statements. Interfund transfers are listed below for the year ended June 30, 2020:

	Transfers Out						
	C	Seneral	Special				
Transfers In	Fund		Reve	enue Fund		Total	
General Fund	\$	-	\$	145,000	\$	145,000	
Fire Capital Projects Fund		28,416		-		28,416	
Emergency Services Capital Projects Fund		-		60,000		60,000	
Proprietary Fund		151,302		-		151,302	
Total	\$	179,718	\$	205,000	\$	384,718	

In June 2020, the UFA Board approved transferring \$250,000 from the General Fund to the Wildland Fund as a short-term loan needed to fund the program for 2020 season start-up following a slow 2019 wildland season. Funds are expected to be returned to the General Fund after the close of the 2020 wildland season.

During the fiscal year ended June 30, 2020, the UFA Board approved asset transfers/sales by the General Fund to the Emergency Management and Wildland Enterprise funds. Total cost and accumulated depreciation for the transportation equipment sold to Emergency Management, was \$77,088 and \$74,554, respectively. Total cost and accumulated depreciation for the transportation equipment sold to Wildland, was \$65,684 and \$65,684, respectively. Proceeds from the sales of assets to the General Fund totaled \$80,000 (\$60,000 from Emergency Management and \$20,000 from Wildland).

#### NOTE 12 - COMMITMENTS AND CONTINGENCIES

Purchase orders (encumbrances) as of June 30, 2020, for items ordered but not received during the fiscal year are as follows:

Year-end Encumbrances	ernmentai ctivities	Activities		
General Fund	\$ 170,959	\$	-	
Wildland Enterprise Fund	-		494	
Special Revenue Fund	 194,628			
	\$ 365,587	\$	494	

As of June 30, 2020, UFA is a defendant in a lawsuit that has arisen in the normal course of business. While substantial damages are alleged in this action, the outcome cannot be predicted with certainty. In the opinion of UFA's attorney, it is reasonably possible that this action, when finally adjudicated, may have material adverse effect on the financial position of UFA.



# UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION

## **BUDGETARY COMPARISON SCHEDULE GENERAL FUND** June 30, 2020

	MAJOR	FUNDS	Actual	Variance with Final
	Original	Final	Amounts	Budget
REVENUES				
Member fees	\$ 55,499,230	\$ 55,695,287	\$ 55,695,287	\$ -
Ambulance operations	7,500,000	7,429,259	8,785,001	1,355,742
Fees - Other	3,460,764	3,460,764	3,464,328	3,564
Grants and contributions	-	550,133	120,805	(429,328)
Intergovernmental revenues	294,647	317,150	317,150	-
CARES program revenues	-	247,679	440,869	193,190
Reimbursements	751,294	1,454,504	1,232,929	(221,575)
Rent income	94,896	94,896	94,896	-
Investment income	200,000	200,000	256,371	56,371
Other income	24,000	24,000	155,281	131,281
TOTAL REVENUES	67,824,831	69,473,672	70,562,917	1,089,245
EXPENDITURES				
Current				
Salaries and benefits	57,446,415	58,558,681	56,269,846	2,288,835
Operations	7,637,932	7,773,042	7,265,646	507,396
General and administrative	1,471,715	1,914,501	1,273,804	640,697
Capital outlay	189,000	220,475	45,513	174,962
Debt service	3,708,762	3,708,762	3,659,364	49,398
TOTAL EXPENDITURES	70,453,824	72,175,461	68,514,173	3,661,288
excess (deficiency) of revenues over (under) expenditures	(2,628,993)	(2,701,789)	2,048,744	4,750,533
OTHER FINANCING SOURCES (USES)				
Transfers in	145,000	145,000	145,000	-
Transfers out	(1,265,896)	(449,648)	(179,718)	269,930
Total other financing sources (uses)	(1,120,896)	(304,648)	(34,718)	269,930
Net change in fund balances	(3,749,889)	(3,006,437)	2,014,026	5,020,463
Fund balances - beginning	13,040,391	13,040,391	13,040,391	-
Increase in inventory			(28,913)	(28,913)
Fund balances - ending	\$ 9,290,502	\$ 10,033,954	\$ 15,025,504	\$ 4,991,550

## REQUIRED SUPPLEMENTARY INFORMATION

## BUDGETARY COMPARISON SCHEDULE SPECIAL REVENUE FUND Year ended June 30, 2020

			Variance	
	MAJOR	FUNDS	Actual	with
	Original	Final	Amounts	Final Budget
REVENUES				
Fees - Emergency services	\$ 2,386,203	\$ 2,418,703	\$ 2,418,703	\$ -
Grants and contributions	1,122,000	1,122,000	589,718	(532,282)
Intergovernmental revenues	-	1,213,140	1,203,964	(9,176)
Investment income	20,000	20,000	27,629	7,629
Other income	-	-	28,179	28,179
TOTAL REVENUES	3,528,203	4,773,843	4,268,193	(505,650)
EXPENDITURES				
Current				
Salaries and benefits	1,571,575	2,565,075	2,256,863	308,212
Operations	1,472,628	1,856,469	1,422,039	434,430
General and administrative	55,000	55,000	20,454	34,546
Capital outlay	556,600	564,899	561,650	3,249
TOTAL EXPENDITURES	3,655,803	5,041,443	4,261,006	780,437
EXCESS (DEFICIENCY) OF REVENUES OVER				
(under) expenditures	(127,600)	(267,600)	7,187	274,787
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of assets	_	_	_	_
Transfers out	(205,000)	(205,000)	(205,000)	_
Total other financing sources (uses)	(205,000)	(205,000)	(205,000)	
- , , ,				
Net change in fund balances	(332,600)	(472,600)	(197,813)	274,787
Fund balances - beginning	1,394,433	1,394,433	1,394,433	-
Fund balances - ending	\$ 1,061,833	\$ 921,833	\$ 1,196,620	\$ 274,787

## UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGES IN UFA'S TOTAL OPEB LIABILITY AND RELATED RATIOS June 30, 2020

Total OPEB liability	2020	
Beginning balance	\$ 3,043,719	7
Service cost	-	
Interest	91,185	5
Changes of benefit terms	-	
Differences between expected and actual exp	-	
Change of assumptions or other inputs	202,959	7
Benefit payments	(260,939	₹)
Net change in total OPEB liability	\$ 33,205	5
Ending balance	\$ 3,076,924	1
Covered-employee payroll	N/A	
Total OPEB liability as a percentage of		
covered-employee payroll	N/A	

#### Notes to Schedule:

The table represents data available since the implementation of GASB Statement 75 and will increase to ten years over time.

Because all of UFA's OPEB participants are inactive (retired) members, there is no covered payroll associated with the plan.

#### Changes of benefit terms

No changes were made to participant benefits.

#### Changes of assumptions

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

2020	2.45%
2019	3.13%
2018	3.62%
2017	3.56%

### **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY Utah Retirement Systems For the Years Ended

	Noncontrib- utory Retirement		Public Safety		Firefighters Retirement	Er	er 2 Public nployees etirement	S F	er 2 Public afety and Firefighter etirement
December 31, 2019									
Proportion of the net pension liability (asset)	0.2876441	% (	0.1086923 %		30.3516842 %	0.	0586519 %	2	2.1378496 %
Proportionate share of the net pension liability (asset)	\$ 1,084,093	3 9	174,518	\$	(18,979,316)	¢	13,191	\$	201,095
Covered employee payroll	\$ 2,454,252		•	\$	25,661,905	\$	815,239	\$	3,523,778
Proportionate share of the net pension liability (asset) as a percentage of its	·			•		·			
covered-employee payroll	44.17	%	104.61 %		-73.96 %		1.62 %		5.71 %
Plan fiduciary net position as a percentage of the total pension liability	93.7 9	%	90.9 %		105.8 %		96.5 %		89.6 %
December 31, 2018									
Proportion of the net pension liability (asset)	0.296771	%	0.103337 %		30.129190 %	C	0.055854 %		1.792058 %
Proportionate share of the net pension liability (asset)	\$ 2,185,337	′ \$	265,843	\$	12,176,773	\$	23,921	\$	44,901
Covered employee payroll	\$ 2,542,874	\$	154,559	\$	25,438,473	\$	651,566	\$	2,397,295
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	85.9 9	%	172.0 %		47.9 %		3.7 %		1.9 %
Plan fiduciary net position as a percentage of the total pension liability	87.0 9	%	84.7 %		96.1 %		90.8 %		95.6 %
December 31, 2017									
Proportion of the net pension liability (asset)	0.281594	%	0.099592 %		30.262730 %	C	0.048644 %		2.278416 %
Proportionate share of the net pension liability (asset)	\$ 1,233,747			\$	(6,788,998)	\$	4,289	\$	(26,363)
Covered employee payroll	\$ 2,364,618	\$ \$	148,270	\$	26,281,982	\$	475,673	\$	2,405,602
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	52.2 9	%	105.4 %		-25.8 %		0.9 %		-1.1 %
Plan fiduciary net position as a percentage of the total pension liability	91.9 9	%	90.2 %		102.3 %		97.4 %		103.0 %

# SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (Continued) Utah Retirement Systems For the Years Ended

		utory etirement System		Public Safety System		Firefighters Retirement System	Er Re	er 2 Public mployees etirement System	S	er 2 Public afety and Firefighter etirement
December 31, 2016						•				
Proportion of the net pension liability (asset)		0.263211 %		0.097058 %		30.064901 %	(	0.050897 %		2.343604 %
Proportionate share of the net pension liability (asset)	\$	1,690,136	\$	196,958	\$	4,447,122	\$	5,678	\$	(20,344)
Covered employee payroll	\$	2,337,782	\$	141,938	\$	26,880,461	\$	417,396	\$	1,936,343
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		72.3 %		138.8 %		16.5 %		1.4 %		-1.1 %
Plan fiduciary net position as a percentage of the total pension liability		87.3 %		86.5 %		98.4 %		95.1 %		103.6 %
December 31, 2015										
Proportion of the net pension liability (asset)		0.266277 %		0.093959 %		30.411293 %	(	0.062906 %		2.534847 %
Proportionate share of the net pension liability (asset)  Covered employee payroll	\$ \$	1,506,722 2,339,319	\$ \$		\$ \$	5,174,732 26,540,703	\$ \$	(137) 406,336	\$ \$	(37,051) 1,507,543
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	,	64.4 %	,	78.3 %	ľ	19.5 %	•	0.0 %	•	-2.5 %
Plan fiduciary net position as a percentage of the total pension liability		87.8 %		87.1 %		98.1 %		100.2 %		110.7 %
December 31, 2014										
Proportion of the net pension liability (asset)		0.245985 %		0.093707 %		30.151651 %	(	0.067884 %		2.553639 %
Porportionate share of the net pension liability (asset)	\$	1,067,967	\$	117,844	\$	(3,318,119)	\$	(2,057)	\$	(37,777)
Covered employee payroll		2,234,498	\$		\$	26,038,716	\$	333,348	\$	1,057,046
Porportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		47.8 %	•	55.3	•	-12.7 %	•	-0.6 %	•	-3.6 %
Plan fiduciary net position as a percentage of the total pension liability		90.2 %		90.5 %		101.3 %		103.5 %		120.5 %

<sup>\*</sup> Table represents data available since implementation of GASB Statement 68 and will increase to ten years over time. Amounts presented were determined as of calendar year January 1 - December 31.

# **REQUIRED SUPPLEMENTARY INFORMATION**

## SCHEDULE OF CONTRIBUTIONS Utah Retirement Systems June 30, 2020

	As of		Contributions in		
	Fiscal		Relation to		Contributions as
	Year	Actuarial	Contractually	Covered	a % of Covered
	Ended	Determined	Required	Employee	Employee
	June 30	Contributions	Contribution	Payroll	Payroll
Noncontributory	2014	338,745	338,745	2,199,923	15.40%
System	2015	380,302	380,302	2,251,699	16.89%
	2016	409,735	409,735	2,386,711	17.17%
	2017	419,022	419,022	2,313,368	18.11%
	2018	435,864	435,864	2,505,049	17.40%
	2019	448,531	448,531	2,446,070	18.34%
	2020	464,170	464,170	2,613,972	17.76%
Public Safety System	2014	43,034	43,034	204,676	21.03%
	2015	48,188	48,188	213,112	22.61%
	2016	49,499	49,499	177,146	27.94%
	2017	51,795	51,795	145,044	35.71%
	2018	54,085	54,085	151,456	35.71%
	2019	58,788	58,788	164,627	35.71%
	2020	60,512	60,512	169,455	35.71%
Firefighters System	2014	1,114,704	1,114,704	25,836,524	4.31%
	2015	1,674,942	1,674,942	26,268,788	6.38%
	2016	1,744,093	1,744,093	26,667,191	6.54%
	2017	1,728,540	1,728,540	26,864,103	6.43%
	2018	1,660,240	1,660,240	25,705,564	6.46%
	2019	1,784,621	1,784,621	25,305,754	7.05%
	2020	1,873,949	1,873,949	26,664,146	7.03%
Tier 2 Public	2014	35,970	35,970	257,114	13.99%
Employees System*	2015	60,747	60,747	406,610	14.94%
	2016	61,734	61,734	414,045	14.91%
	2017	60,984	60,984	409,014	14.91%
	2018	84,831	84,831	561,424	15.11%
	2019	117,121	117,121	753,675	15.54%
	2020	153,004	153,004	977,036	15.66%
Tier 2 Public Safety &	2014	714	714	647,726	0.11%
Firefighter System	2015	145,904	145,904	1,350,959	10.80%
	2016	180,905	180,905	1,680,947	10.76%
	2017	245,430	245,430	2,283,069	10.75%
	2018	251,864	251,864	2,336,349	10.78%
	2019	337,188	337,188	2,973,450	11.34%
	2020	482,171	482,171	4,236,981	11.38%

## REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CONTRIBUTIONS (Continued) Utah Retirement Systems June 30, 2020

	As of		Contributions in		
	Fiscal		Relation to		Contributions as
	Year	Actuarial	Contractually	Covered	a % of Covered
	Ended	Determined	Required	<b>Employee</b>	<b>Employee</b>
	June 30	Contributions	Contribution	Payroll	Payroll
Tier 2 Public	2014	5,894	5,894	105,623	5.58%
Employees DC Only	2015	8,781	8,781	130,663	6.72%
System*	2016	11,926	11,926	178,266	6.69%
	2017	13,566	13,566	202,778	6.69%
	2018	18,240	18,240	272,398	6.70%
	2019	18,348	18,348	274,263	6.69%
	2020	21,124	21,124	315,759	6.69%
Tier 2 Public Safety &	2014	-	-	-	0.00%
Firefighter DC Only	2015	30	30	37,405	0.08%
System*	2016	149	149	186,320	0.08%
	2017	222	222	277,879	0.08%
	2018	404	404	505,351	0.08%
	2019	560	560	700,580	0.08%
	2020	635	635	793,108	0.08%

Table represents data available since implementation of GASB Statement 68 and will increase to ten years over time. Amounts presented were determined as of calendar year January 1 - December 31.

<sup>\*</sup> Contributions in Tier 2 include an amortization rate to help fund the unfunded liabilities in the Tier 1 systems. Tier 2 systems were created effective July 1, 2011.

### UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2020

#### NOTE 1 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

**Budgetary Information** 

Unified Fire Authority adopts an "appropriated budget" for the all of its funds. UFA is required to present the adopted and final amended budgeted revenue and expenditures for the General and Special Revenue funds. The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- During the month of April, the Finance Committee meets to review management's proposed budget.
- By the first regularly scheduled Board meeting in May, UFA presents a budget for the next succeeding fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them. At this meeting, The Board of Trustees adopts a tentative budget.
- A meeting of the Board of Trustees is then called for the purpose of adopting the proposed budget after seven days public notice of the meeting has been given.
- Prior to June 22, the budget is legally enacted through a passage of a resolution by the Board of Trustees.
- Once a budget is approved, it can only be amended at the function and fund level by approval of
  a majority of the members of the Board. Amendments are presented to the Board at its regular
  meetings. Each amendment must have Board approval. As required by law, such amendments are
  made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal
  year end.
- Each budget is prepared and controlled by the Division Manager at the revenue expenditure function/object level. Budgeted amounts are as amended by the Board of Trustees.
- The budgets for all funds must be filed with the Utah State Auditor within 30 days of adoption.

#### Reconciliation from Budgetary Basis to GAAP Basis

The differences between budgetary basis and GAAP basis for the year ended June 30, 2020 are as follows:

	General Fund	Special Revenue Fund
Budgetary Fund Balances	\$15,025,504	\$ 1,196,620
Amounts reported for budgetary basis are different because:		
Encumbrances for goods and services not received until after the current fiscal year included as expenditures for budgetary purposes, not GAAP	170,959	194,628
Encumbrances for goods and services not received until after the prior fiscal year excluded as expenditures for budgetary purposes, not GAAP	(273,437)	 (116,970)
Total Fund Balances	\$14,923,026	\$ 1,274,278

# UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2020

#### NOTE 1 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

**Budgetary Policies** 

The UFA Board approved a Budget Process policy outlining procedures for developing and approving an annual budget, budget monitoring and reporting, as well as budget amendments. The policy outlines the types of increases and transfers require certain levels of authorization, as shown below:

		Finance	
Budget Amendment Type	Fire Chief	Committee	UFA Board
		Recommends	
Increase to budget (new grants, use of fund balance, etc.)	None	to Board	Approves
		Recommends	
Interfund transfers	None	to Board	Approves
Transfers between categories within the same division:		\$25,000.01 -	
		\$100,000	
	\$0-\$25,000	Finance	Above
	allowed;	Committee	\$100,000
Capital	Disclose to	approves.	requires UFA
General & Administrative	Finance	Disclose to UFA	Board
Operations	Committee	Board	approval
Long-term debt		Recommends	
Personnel	None	to Board	Approves
Transfers between divisions:		\$25,000.01 -	
		\$100,000	
	\$0-\$10,000	Finance	Above
	allowed;	Committee	\$100,000
	Disclose to	approves.	requires UFA
Same Category	Finance	Disclose to UFA	Board
Different category	Committee	Board	approval

#### NOTE 2 - CHANGES IN ASSUMPTIONS

As a result of the passage of SB 129, the retirement rates for members in the Tier 2 Public Safety and Firefighter Hybrid System have been modified to be the same as the assumption used to model the retirement pattern in the Tier I Public Safety and Firefighter Systems, except for a 10% load at first eligibility for unreduced retirement prior to age 65.





Gary K. Keddington, CPA Phyl R. Warnock, CPA Marcus K. Arbuckle, CPA Steven M. Rowley, CPA

INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Unified Fire Authority Salt Lake City, Utah

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of Unified Fire Authority (UFA), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise UFA's basic financial statements, and have issued our report thereon dated October 21, 2020.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered UFA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of UFA's internal control. Accordingly, we do not express an opinion on the effectiveness of UFA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether UFA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keddington & Christensen, LLC Salt Lake City, Utah October 21, 2020



Gary K. Keddington, CPA Phyl R. Warnock, CPA Marcus K. Arbuckle, CPA Steven M. Rowley, CPA

# INDEPENDENT AUDITOR'S REPORT ON COMPLAINCE AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE AS REQUIRED BY THE STATE COMPLIANCE AUDIT GUIDE

Board of Trustees Unified Fire Authority Salt Lake City, Utah

#### REPORT ON COMPLIANCE

We have audited Unified Fire Authority's (UFA) compliance with the applicable state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor that could have a direct and material effect on UFA for the year ended June 30, 2020.

State compliance requirements were tested for the year ended June 30, 2020 in the following areas:

Budgetary Compliance Open and Public Meetings Act Treasurer's Bond Fund Balance Fraud Risk Assessment

#### Management's Responsibility

Management is responsible for compliance with the general state requirements referred to above.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on UFA's compliance based on our audit of the compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*. Those standards and the *State Compliance Audit Guide* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on UFA or its major state programs occurred. An audit includes examining, on a test basis, evidence about UFA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance of each state compliance requirement referred to above. However, our audit does not provide a legal determination of UFA's compliance with those requirements.

#### **Opinion on General State Compliance Requirements**

In our opinion, UFA complied, in all material respects, with the state compliance requirements referred to above for the year ended June 30, 2020.

#### **Report on Internal Control over Compliance**

Management of UFA is responsible for establishing and maintaining effective internal control over compliance with the state compliance requirements referred to above. In planning and performing our audit of compliance, we considered UFA's internal control over compliance with the state compliance requirements referred to above determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with those state compliance requirements and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the

Telephone (801) 590-2600 Fax (801) 265-9405 1455 West 2200 South, Suite 201 Salt Lake City, Utah 84119 effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of UFA's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a state compliance requirement a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Keddington & Christensen, LLC Salt Lake City, Utah October 21, 2020